







RULES REPORT

ANNUAL STATE CONFERENCE 2016

A NEW APPROACH

SATURDAY 13 AND SUNDAY 14 FEBRUARY

RULES REPORT

Overview

In 2015, the report into political donations by Dr Kerry Schott, John Watkins and Andrew Tink was handed down, recommending considerable administrative and governance changes to parties across the political spectrum.

In response to this report, NSW Labor asked the independent non-voting members of the Administrative Committee, David Tierney and John Tarrant to review the governance of the Party, including the size, structure and composition of the Administrative Committee and Finance Committee.

The Committee has sought to introduce changes to the Rules which implement the recommendations of the Tarrant and Tierney report, taking into account the recommendations of the Schott report and the Government's intended legislation.

NSW Labor has also undertaken a significant review of the internal operations of the Party Office, and has contracted Simone Farrar and John Whelan to provide recommendations to improve the Party Office. While those changes do not require significant rules changes at this Conference, NSW Labor is developing a Code of Conduct to include in the Party's rules at a future Conference. The Rules Committee recommends that Annual Conference instruct the Administrative Committee to develop and adopt a code of conduct [following the State Conference], and work towards enshrining this significant piece of work at the 2017 NSW State Conference.

These are the most comprehensive governance measures in the history of Australian politics, and seek to build on the reforms introduced in 2013 to improve our Party structure and encourage transparency.

In addition to the significant governance and administrative changes, it is the intention of the Rules Committee and the Party Officers to continue modernising and growing the Party to become a broad based organisation that is more policy focussed and responsive to the changing demands of the wider community.

At the end of 2015, Jane Needham SC was commissioned to review the Party rules in relation to the culture of the party, the diversity of party membership and processes and procedures. Ms Needham's report has recommended a number of significant Rules changes which are recommended by the Rules Committee in this report. The Rules Committee also recommends that the Administrative Committee create a body to oversee the implementation of the remaining recommendations, which



do not relate to the Party rules.

In response to changes to the National Constitution of the Party in July 2015, it is imperative that this Conference implements new and bold Affirmative Action targets for women and Indigenous Australians, as well as changes to the way our National Conference delegates are elected. These changes will seek to involve more Party members in decision making and ensure diversity in our Party.

The future growth and successes of our Party depend on having a larger, more engaged membership for the future.

Affirmative Action

Women's representation

The 2015 National Labor Conference saw the introduction of Affirmative Action rules to increase the number of women in leadership roles in all sections of the Party. As such, it is our objective to have 50% women at all levels in the Party organisation, and in public office positions the Party holds. To achieve this, the Party adopted the affirmative action model below:

Minimum percentage: In this clause, "minimum percentage" means 40%. From 2022 it means 45%; and from 2025 it means 50%. The National Rules provide guidelines on how to apply Affirmative Action when electing odd numbers.

These new targets will apply to party positions, public office pre-selections and union delegations.

NSW Labor has also expanded on the National Affirmative Action targets by applying Affirmative Action to delegates elected to electorate councils and to the State and Country Conferences. The Rules Committee has also recommended that Affirmative Action be applied to the executive of every electorate council.

The Rules Committee have recommended removing the Affirmative Action exemption for incumbent male Councillors, given the need for more women in local Government.

Indigenous representation

At the 2015 National Labor Conference State Branches were asked to consult the Indigenous Labor Networks in development of affirmative action rules for the preselection of public office holders that require a minimum of relevant positions to be held by Aboriginals or Torres Strait Islanders. National Conference determined that the minimum level that can be set by such affirmative action rules is 5%.

The Rules Committee has recommended that the Administrative Committee form a working group to initiate a consultation process with the NSW Indigenous Labor Network and other Indigenous party members to develop a package of rules reforms to achieve a binding target for Indigenous representation at the 2017 Annual Conference.



Administrative Committee

A number of recommendations about the composition and size of the Administrative Committee have been put forward, following the review conducted by John Tarrant and David Tierney. These recommendations have been referred to the Conference for debate.

Most of the proposals call for a reduction in the size of the Administrative Committee, and the Rules Committee did not reach consensus on this issue. It is intended however that the motion that will be submitted to the Conference, will seek to reduce the size of the Administrative Committee and that members of the Committee be provided with extensive training in their roles overseeing the administration of the Party.

Finance Committee

The Finance Committee's role will be strengthened and its name changed to the Finance and Compliance Committee.

The Finance and Compliance Committee will consist of the General Secretary and the two Assistant General Secretaries, the three Trustees, three members elected by a three quarters majority vote of the Administrative Committee, the non-voting members of the Administrative Committee and the Party Treasurer who will chair the Committee.

To be eligible to stand as a candidate for the Finance and Compliance Committee, a nominee must have professionally recognised financial, accounting, legal, regulatory or compliance qualifications as prescribed by the Administrative Committee, the Party's non-voting members of the Administrative Committee, Auditor and any relevant legislation.

Following the formation of each new Finance and Compliance Committee, all new members shall receive a formal induction and an external training program outlining their roles and responsibilities as members of the Committee.

Direct election of National Conference Delegates

At the 2015 National Labor Conference, it was resolved that every Federal Electorate Council would elect one delegate to National Conference. This bold new initiative will see a postal ballot, where necessary, in every Federal Electorate across NSW. All Party members with twelve months of continuous membership may nominate for these positions. The Committee did not find consensus on whether Members of Parliament should be prohibited from nominating. However, the Committee urges the Administrative Committee, when developing guidelines for these ballots, to continue the practice of prohibiting the use of the resources of public office holders or trade unions.

The remaining number of National Conference Delegates includes the Party Officers and those elected by the Affiliated Union delegates to the Annual Conference.

Improving transparency in membership

NSW Labor develops several reports for the Administrative Committee, to report new members who join the Party and other details about those who have been members of other Parties.

In addition to these monthly reports, NSW Labor will develop quarterly reports to the Administrative Committee on changes made to member records. These reports will include the number of changes made in relation to renewals, resignations, deceased members and number of changes to residential or postal addresses. This data shall be reported on the basis of State electorate. This will improve transparency and ensure the governing body of the Labor Party can monitor party members participation and highlight any areas for additional effort.

Branch and Electorate Council AGMs

In response to recommendations from the Internal Appeals Tribunal, the Committee has proposed rules changes in relation to Branch and Electorate Council Annual General Meetings.

In recent years, a number of dispute and credentials challenges have arisen due to ambiguity in the rules around AGMs. The proposed rules are designed to address these ambiguities. This includes clearly stating that delegates may not vote in an Electorate Council AGM if their Branch's return has not been submitted on or before 1 April, the abolition of capitation fees and an explicit requirement that a Branch's AGM notice must state the number of delegates to be elected to Electorate Councils.



It is important that the NSW Labor Office communicates these changes to Party Units prior to the next round of Annual General Meetings.

Strengthening Policy Committees

The Policy Committees, re-established at the last Conference, have been working well, with a significant number of policies being submitted to the 2016 State Conference.

The strengthening of the development of policy within the Party and within the State Parliamentary Labor Party (SPLP) is essential in the lead up to the next State election. Policy Committees will be required to appoint two party members who are "subject matter experts" to assist the committee with policy development.

A "subject matter expert" is a person employed by a university, think tank or research organisation and/or is a person who has recognised expertise in a subject area relevant to the policy focus of the committee.

Direct Elections

The direct election of the Leader of the State Parliamentary Labor Party and the Federal Parliamentary Leaders has provided a strong opportunity for rank-and-file Labor members to participate in state and nation wide ballots to select their Leader. There were some suggestions to extend these elections to positions elected by the Annual Conference and while these suggestions have been carefully considered, consensus has not been reached.

Forms of direct election that negate the role of the Annual Conference as the supreme policy making and governing body of the Party in New South Wales have been considered very carefully and are not supported.

A number of agenda items supported the direct election of electorate council delegates to Annual Conference. make this more explicit.

Community Selection Ballots

A full review of the trial of community pre-selections was undertaken for the 2016 Conference, and will be discussed and debated by the delegates. As such, the Rules Committee recommends to leave the community pre-selections in place.

Local Government Committees

Currently Local Government Committees cannot submit motions to the State Conference. The Rules Committee proposes to allow LGC's to submit motions for the Conference.



PARTY UNIT RULES MOTIONS - 2016 CONFERENCE

BASIC PRINCIPLES OF THE AUSTRALIAN LABOR PARTY (NSW BRANCH)

1. EPPING BRANCH

That the Conference draws the attention to the 2014 Bowen resolution referring a rewording of the objective to the NSW Policy Forum, and the resolution of the National Conference to refer the rewording to the National Executive Committee. The Conference calls on the State Executive to facilitate a discussion across the membership on the wording as an input to the national process.

Recommendation: Refer to the review of the Party's objective.

2. TUMBI UMBI BRANCH

Conference strongly supports the retention of the Socialist Objective.

The objective as it currently stands reads "The Australian Labor Party is a democratic socialist party and has the objective of the democratic socialisation of industry, production, distribution and exchange, to the extent necessary to eliminate exploitation and other anti-social features in these fields."

This sentiment goes to the core of what it is to be "Labor" and whilst the wording may be considered by some to be outdated, it respects Labor history and reflects the core beliefs that many Labor party rank and file members and supporters in the community hold dear.

We reject any moves to remove the Socialist Objective from the Labor Constitution.

Recommendation: Refer to the review of the Party's objective.

3. THE HILLS BRANCH

The Socialist Objective pledges the Labor Party to the democratic socialisation of industry, production, distribution and exchange to the extent necessary to eliminate exploitation and other anti-social features in those fields and the pursuit of social justice and equality in all areas of human endeavour.

This is not a quaint throwback to the Labor Party's more radical past.

It remains the objective for the vast majority of party members who support democratic socialism and have voted for democratic socialist candidates in every single example of mass party democracy. Its presence on our party cards as our politicians advocate neoliberal orthodoxies is a clear sign of something very wrong: a party that has lost its way.

It is important to modernise, but what we stand for as a party cannot be removed. We must amend our platform to recognise our commitment to equality and freedom from discrimination for all. This must be in conjunction with our commitment to socialism.

We have nothing to apologise for in supporting a socialist society. A socialist society simply means a society where all is held in common. Where all are equal. Where the commanding heights of the economy are administered democratically under workers' control. Where there are no divisions on the basis of class. Where power is shared by all.

The British Labour Party under Jeremy Corbyn is now re-committing itself to this core objective of our movement. We should not destroy should retain it. We should implement it.

Conference supports the review into the Socialist Objective with an intent to keep current language with amendments supporting equality from discrimination.

Conference calls for the implementation of the Socialist Objective by the next Labor government.

Recommendation: Refer to the review of the Party's objective.

SECTION A

4. RULES COMMITTEE

Insert new rule A.13 (c) -

Every third month, the Administrative Committee must be provided with:

- (i) Number of renewals
- (ii) Number of resignations
- (iii) Number of deceased members
- (iv) Number of changes to residential addresses
- (v) Number of changes to postal addresses

The information shall be reported on the basis of State electorate.

Recommendation: Adopt.

5. RULES COMMITTEE

Insert new rule A.13 (d)

Every third month, a list of residential or postal addresses that have more than 4 people using that address must be provided to the Administrative Committee.

Move A.13 (c) to (e)

6. UNITED VOICE

Removal of 'un-incorporated'

Amend A.1 to read

A.1 The Australian Labor Party (NSW Branch) hereinafter termed "the Party" is a voluntary, not-for-profit association.

Recommendation: Note. The Party will remain an unincorporated entity, subject to any legislative change in response to the Schott Report. The three non-voting members of the Administrative Committee will be asked to consider these requirements.

7. AUSTRALIAN MANUFACTURING WORKERS' UNION

Insert a new sub-heading under Section A following A.8 (General) and re-number accordingly

Proper governance

A.9 NSW Labor shall have in existence at all times a series of formal governance standards and processes for organisational accountability. These standards shall be developed and regularly reviewed by the Administrative Committee.

A.10 Common law fiduciary duties applicable to the directors of unincorporated associations apply to the decisions of the NSW Labor Party Officers at all times. Party Officers are personally liable for breaches of those duties.

A.11 NSW Labor Party Officers have a duty to report suspected breaches of State or Federal electoral funding and disclosure legislation to the relevant authorities.

A.12 NSW Labor is a legal entity for the purpose of prosecution and the imposition of penalties under NSW electoral funding and disclosure legislation.

A.13 The General Secretary shall be responsible for submitting NSW Labor electoral funding disclosure information and claims for payment of public funding. This responsibility cannot be



delegated to another Party Officer or staff member.

Recommendation: Note. The Party should await any legislative change in response to the Schott Report.

8. KURRI KURRI BRANCH

The Conference urges the implementation of a cheaper Family Membership Category into the NSW Branch membership structure.

Rationale: Labor historically has been a family based organisation with many families being members for generations. We believe a low fee Family Membership Category be adopted, to lower the financial burden on families would encourage family participation.

Recommendation: Reject. This proposal cannot be implemented under the Election Funding, Expenditure and Disclosure Act 1981.

9. BULLI WOONONA HELENSBURGH BRANCH

The Conference recommends that the NSW Branch rules be amended to require members whose financial continuity has lapsed be notified that this has occurred immediately upon their next membership renewal.

Recommendation: Support in principle. The Party Office should develop this as an ongoing practice.

10. INDUSTRIAL STAFF UNION

Re-number existing A.29 as A29 (a) and Insert new A.29 (b) and A.29 (c) as follows:

(b) The Administrative Committee shall determine the procedures to apply in relation to the maintenance of the Membership system. The Membership Services Unit procedures shall be documented and these procedures shall be endorsed by the Administrative Committee. Changes in

relation to agreed procedures shall be subject to approval by the Administrative Committee.

(c) The Administrative Committee shall receive monthly reports on changes made to member records. These reports shall include the number of changes made in relation to new members, renewals, resignations, deceased members and changes to residential or postal addresses. This data shall be reported on the basis of Federal electorate, State electorate and Branch.

Recommendation: Refer to item 4.

11. INDUSTRIAL STAFF UNION

Renumber existing A.29 as A.29(a) and insert new A.29 (b) as follows:

The central roll shall record the date membership forms are received by Head Office and this shall be the same date as the date stamp on the hard copy form. Were the date received is unclear the application or renewal shall be invalid and the affected member will need to apply to have their membership continuity restored.

Recommendation: Support in principle. This is currently the process followed by the NSW Labor Membership Services Office.

12. AUBURN LIDCOMBE UNITED BRANCH

Improperly influencing the independent tribunals

Amend Rule A.35 to insert a new sub rule (d) as follows:

(d) Without limiting the generality of the term it is unworthy conduct for a member to seek to improperly influence the decision making of a member of the Independent Appeals Tribunal or the Review Tribunal in any matter that is before the tribunal or is likely to come before the tribunal.



13. MOSMAN BRANCH

The Conference expresses its implacable abhorrence of the practice of Branch Stacking in any form within our Party.

The Conference therefore resolves that any Party Member/s reasonably suspected by the General Secretary to be involved in the practice of Branch Stacking for any purpose shall be immediately suspended by the General Secretary from Party Membership upon any written and substantiated report to the General Secretary to that effect. The General Secretary shall promptly investigate such report and report same to the Administrative Committee and the result/s of such investigation, within 28 days of receipt of such report. If in the opinion of the Administrative Committee, such allegations are not substantiated, it shall have the power and authority to reinstate the membership of the suspended Member. However if such allegations are substantiated in the view of the Administrative Committee, it shall terminate the Party Membership of the suspended Member and permanently expel such Member from the Party without appeal.

Recommendation: Note existing rule A.33(c) and the need for procedural fairness.

14. KINGS CROSS BRANCH

For the purpose of determining union affiliation numbers, unions should only be able to count members who have agreed to their membership being counted towards that affiliation in an opt-in system.

Recommendation: Reject.

15. INDUSTRIAL STAFF UNION

Insert new A.43 (I) In these Rules "membership form shall mean a membership application form or a membership renewal form.

Recommendation: Reject.

16. INDUSTRIAL STAFF UNION

Move existing Schedules G H I and L To new Sections S T U and V respectively. Append existing content of Schedule K at the end of Section R.

Delete existing A.43(g) and insert:

- (i) The Schedules referred to in these Rules form part of these Rules.
- (ii) The schedules may be amended or added to by resolution of the Administrative Committee. Proposed variations or amendments to the schedules must be placed on notice at one meeting of the Administrative Committee for consideration at the following meeting.

Recommendation: The Needham Report has recommended rules changes to implement a Code of Conduct for Party members. It is proposed that these rules changes be finalised for consideration at the 2017 Conference.

17. INDUSTRIAL STAFF UNION

Insert new A.43 (I) In these rules unless specifically dealt with "Notice" shall mean seven 'clear days' notice in writing.



SECTION B

18. RULES COMMITTEE

Amend Rule B.1 to – The Party will hold its Conference annually and the date will be decided by the Administrative Committee.

Recommendation: Adopt.

19. RULES COMMITTEE

Amend Rule. B.6 (vii) to -

The remaining number of National Conference Delegates required elected by the Affiliated Union delegates to the Annual Conference, following the automatic election of the Party Officers as delegates and the delegation elected by Federal Electorate Councils, who hold office for one National Conference.

Recommendation: Adopt.

20. RULES COMMITTEE

Replace all references to "Finance Committee" with "Finance and Compliance Committee."

B. 16 The Finance and Compliance Committee is made up of:

- (i) The General Secretary and the two Assistant General Secretaries
- (ii) The three Trustees
- (iii) 3 members elected by a three quarters majority vote of the Administrative Committee. To be eligible to stand as a candidate for the Finance and Compliance Committee, a nominee must have professionally recognised financial, accounting, legal, regulatory or compliance qualifications as prescribed by the Administrative Committee, the Party's non-voting members of the Administrative

Committee, Auditor and any relevant legislation.

- (iv) The non-voting members of the Administrative Committee
- (v) A Treasurer who will chair the Finance and Compliance Committee to be appointed by the Administrative Committee. The Treasurer will have the right to attend and address the Administrative Committee
- (vi) The Committee will hold office for two years
- (vii) Following the composition of each new Finance and Compliance Committee all new members shall receive a formal induction and an external training program outlining their roles and responsibilities as members of the Committee.
- (viii) The roles and responsibilities of the Finance and Compliance Committee are outlined in section D.6.

Recommendation: Adopt.

21. RULES COMMITTEE

Amend Rule B.17 to -

- (a) The roles and powers of the Trustees are to:
- i. Hold property on behalf of the Party;
- ii. Sign cheques and approve payments as outlined in Rule K.2(b);
- iii. Assist the Finance and Compliance Committee with the conduct of their duties, as outlined in Rule D.6; and
- iv. Assist with the development of appropriate governance, management and approval of payment policies.
- (b) Candidates for election to the position of Trustee must have professionally recognised financial, accounting, legal, regulatory, compliance or management qualifications as prescribed by the Administrative Committee, the Party's non-voting members of the Administrative Committee, Auditor and any relevant legislation.; and
- (c) Following their election, all new Trustees shall receive a formal induction and an external training outlining their roles and responsibilities.



Renumber subsequent rules accordingly.

Recommendation: Adopt

22. RULES COMMITTEE

Delete existing B.20(b) and replace with the following:

- (b) Each Policy Committee will consist of seventeen members including:
- (i) A Chair;
- (ii) A Deputy Chair;
- (iii) A Secretary;
- (iv) One SPLP representative;
- (v) One FPLP representative;
- (vi) Two subject matter experts and;
- (vii) Ten ordinary members.

The Policy Committee shall be elected at every second Annual Conference, with the exception of: the Parliamentary representative, who shall be appointed by the respective Federal and State Parliamentary Caucuses; and the subject matter experts who shall be elected by the Administrative Committee at meeting within three months of the conclusion of the Annual Conference that has elected the ordinary committee members. For the purposes of this rule "subject matter expert" shall mean a party member, who is person employed by a university, think tank or research organisation and/or is a person who has recognised expertise in a subject area relevant to the policy focus of the committee. The subject matter experts must be nominated by members of the relevant policy committee.

23. RULES COMMITTEE

Amend B.24 (f) to -

Not less than the "minimum percentage" of a union's delegation to Annual Conference must be women. Provided that if the level of male or female membership of a union is less than the "minimum percentage", the minimum representation must be set at that level.

Recommendation: Adopt.

24. BENNELONG FEC

That Conference amends the Party's rules to ensure that an Annual State Conference is held every year, regardless of Federal or State elections, on the June long weekend in the Sydney Town Hall.

Recommendation: Refer to item 18.

25. WARRINGAH FEC

The NSW ALP Annual Conference should take place annually.

Recommendation: Refer to item 18.

26. BENNELONG FEC

Election by membership of President and Vice-Presidents of NSW Labor

That the following proposed Rules amendments be made at the NSW Annual Conference:

• In Rule B.2 (ii), replace "the Party officers" with "the General Secretary and two Assistant General Secretaries"

- In Rule B.6 (a), delete sub-rules (i), (ii) and (ii) and renumber the remaining sub-rules accordingly.
- Add a new Rule M.10, as follows:
- (a) Ballots of all financial Party members with one year's continuous membership at the calling of nominations will be held to elect the following Party Officers:
- (i) The President, who holds office for two years;
- (ii) The Senior Vice-President who holds office for two years;
- (iii) Two Junior Vice-Presidents, who hold office for two years.

Of the President and Vice Presidents at least one should be a woman;

(b) Elections under Rule M.10 (a) must be conducted under Schedule H

Recommendation: Reject.

27. DOUBLE BAY BELLEVUE HILL BRANCH

Conference calls for the addition to Section B.8 of the NSW Labor Rules, the Party Unit of a "Local Government Committee". This will allow a Local Government Committee to propose changes to the Party Rules or Platform, or ordinary policy motions, for consideration by Annual Conference.

Background

B.8 in the Rules states that the following Party Units may currently propose changes -

- (a) A Branch;
- (b) An Electorate Council;
- (c) A Regional Assembly;
- (d) An Affiliated Union;
- (e) The Federal Parliamentary Labor Party
- (f) The State Parliamentary Labor Party;

- (g) The Women's Forum;
- (h) The Review Tribunal
- (i) The Internal Appeals Tribunal;
- (j) The Finance Committee;
- (k) The Rules Committee;
- (I) The NSW Policy Forum;
- (m) The Platform Committee;
- (n) The Administrative Committee;
- (o) Country Labor Conference;
- (p) Young Labor Council;
- (q) The Country Labor Committee;
- (r) A Young Labor Association;
- (s) NSW Young Labor Conference;
- (t) Policy Committees; and
- (u) A Labor Action Committee

The rationale may originally have been, to limit it to Party Units that sent delegates to Conference, plus internal committees. However, Regional Assemblies and YLAs have been included for a while and Labor Action Committees were added recently. Therefore, there is no reason why a Local Government Committee has less value than those other listed Party Units.

Recommendation: Support in principle and insert new rule B.8(v) – "Local Government Committee."

28. UNITED VOICE

Amend B.16 Finance Committee to read

Finance and Compliance Committee

- B. 16 The Finance and Compliance Committee is made up of:
- (ix) The General Secretary and the two Assistant General Secretaries
- (x) The three Trustees
- (xi) 3 members elected by Annual Conference, at least one of whom must be a woman. To be eligible to stand as a candidate for the Finance and Compliance Committee elected by Annual



Conference a nominee must have professionally recognised financial, accounting, legal, regulatory or compliance qualifications

- (xii) The Independent Directors of the Administrative Committee
- (xiii) A Treasurer who will chair the Finance and Compliance Committee to be appointed by the Administrative Committee. The Treasurer will have the right to attend and address the Administrative Committee
- (xiv) The Committee will hold office for two years
- (xv) Following the composition of each new Finance and Compliance Committee all new members shall receive a formal induction and training program outlining their roles and responsibilities as members of the Committee.
- (xvi) The roles and responsibilities of the Finance and Compliance Committee are outlined in section D.6.

Recommendation: Refer to item 20.

29. UNITED VOICE

Insert new section 'Trustees' under Section B Annual Conference following section B.16

Trustees

B.17

- (a) The roles and powers of the Trustees are:
 - (i) hold property on behalf of The Party
 - (ii) sign cheques and approve payments, along with the General Secretary
- (iii) assist the Finance and Compliance Committee with the conduct of their duties (see outline in D.6)
- (iv) assist the Party Officers with the development of appropriate governance., management and approval of payment policies.
- (a) Candidates for election to the position of Trustee by Annual Conference must have professionally recognised financial, accounting, legal, regulatory, compliance or management qualifications
- (b) Following the election of the Trustees by Annual Conference all new Trustees shall receive a formal induction and training program outlining their roles and responsibilities as Trustees of NSW Labor

Recommendation: Refer to item 20.

30. BENNELONG FEC

Abolition of Dual Voting

Delete rule B.21(b).

Recommendation: Reject.

31. AUSTRALIAN MANUFACTURING WORKERS' UNION

Improving Annual Conference

That this Conference amend the NSW Labor rules regarding Annual Conference to reflect the following principles:

- 1. That separate voting delegations to Annual Conference from the Policy Committees (Chair, Deputy Chair and Secretary), the Party Officers, the SPLP, the FPLP, the Women's Forum and Country Labor Committee be abolished. Members should attend as non-voting delegates.
- 2. That the Committee will report on options for modernising and strengthening the relationship between the Party and unions including:
- a. engaging affiliate unions in the development of policy, campaign strategy, community campaigning, and the selection of lower house candidates for public office and;
- b. options for trade unions to affiliate locally, rather than directly to the Conference
- 3. That all financial members of the Party (rather than only electorate council delegates) should make up the rank and file component for election of conference delegates
- 4. That having abolished the FPLP and SPLP delegations to Conference, all elected representatives, including the leader and deputy leader should attend the Party's Conference, but without voting rights



5. Young Labor will continue to have a small delegation to the Party Conference.

Recommendation: Reject.

32. MOSMAN BRANCH

The Conference resolves that the Rules of the New South Wales Branch of ALP should be amended as follows that:

- As from 1 January 2017, all Officers of the Party and Members of the NSW Administrative Committee be elected by all eligible-as-determined by the Administrative Committee, ALP Members in the State of New South Wales, in a ballot to be conducted by either the Australian Electoral Commission or the (NSW) State Electoral Commission (SEC).
- The President, General Secretary and Assistant Secretaries elected in such Ballot shall be elected for a period of three years and be subject to reelection by Ballot as above.
- All other Officers and Administrative Committee Members elected in such Ballot shall hold office for three years but shall rotate every one and one half years.
- However following the first Ballot only under this amended Rule, one half of those Officers elected shall hold office for three years and be then subject to reelection and the remainder for four and one half years and then be subject to reelection but for three years only. Such tenures would be by consent of individual Candidates in the first instance then by means devised by the Returning Officer in the Ballot.
- Any vacancy in any Office, occurring for any reason more than six months prior to the expiry of the tenure of such Office shall be filled by a Ballot conducted as above.

Recommendation: Reject.

33. BEROWRA FEC / PENNANT HILLS BRANCH / BLAXLAND GLENBROOK BRANCH

That the Conference amends the Party's Rules and Organising Principles to implement the following:

- 1. Federal and State/Territory Parliamentary leaders to be elected on the basis of 50% weighting for the Caucus vote and 50% direct election by membership ballot (as occurred in 2013 with the Federal leadership).
- 2. ALP candidates for the Senate and State Upper Houses to be selected via direct election

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by membership ballot, in accordance with existing rules for proportional representation (PR) and affirmative action (AA). Ballots to be conducted on the basis of 50% weighting for the ALP membership ballot, and 50% from a direct election by eligible members of affiliated unions (details to be discussed).

- 3. All State/Territory Presidential Officers be directly elected by membership ballot, in accordance with PR and AA rules, with a 50% weighting each for ALP members and eligible union members (as outlined in Point 2).
- 4. The directly elected National Presidential Officers be afforded a vote on the National Executive. Further, that all State/Territory Presidential Officers elected under Point 3 continue to have voting rights on respective State/Territory Administrative Committees.
- 5. One (1) National Conference Delegate from each Federal Electorate in Australia be directly elected by membership ballot (as has just occurred in 4 NSW electorates). This would ensure that approximately 150 of the 400 or so delegates at each National Conference would be directly elected by local Party members in each electorate.

Recommendation: Reject.

34. LAMBTON NEW LAMBTON KOTARA BRANCH

That the State Conference amends the party's Rules and Organising Principles to implement the following:

- 1. Federal and State/Territory leaders to be elected on the basis of 100% direct membership ballot;
- 2. Labor candidates for the Senate and State Upper Houses to be selected via direct election by membership ballot, in accordance with existing rules for proportional representation (PR) and affirmative action (AA);
- 3. All National and State/Territory Presidential Officers be directly elected by membership ballot, in accordance with PR and AA rules, and that the National Presidential Officers be afforded a vote on the National Executive.

Recommendation: Reject.

35. TUMBI UMBI BRANCH

Conference supports the election of the ALP General Secretary by a full ballot of NSW ALP Party Members. One member equals one vote. This would be open to all members who are financial



members for 2 years, as per the 2 year rule currently in place for local rank and file pre-selections.

Recommendation: Reject.

36. KIAMA BRANCH

Participation at NSW Conference should be constructed by:

- Rank and File Delegates to NSW State Conferences should be determined by the number of delegates allocated under NSW ALP Rule B.21.b & c.
- NSW State Conference to include a component of directly elected Union Delegates elected by Rank and File financial union members, ** of one year standing, from Affiliated Unions; the number of these delegates to be determined as a percentage of union membership in the general working population as determined by the ABS and this percentage applied to the total number of Rank and File Party delegates allocated under Rule B.21.b & c. plus a 10% Bonus to more represent the general working population ***; this percentage to be adjusted each year prior to Conference.
- Union delegates to Party Conferences to be elected through a ballot of those Rank and File union members who chose to vote and conducted under the principle of proportional representation.
- Plus the members of the NSW Administrative Committee.
- Plus the NSW Labor President.
- Plus the Federal and NSW Parliamentary Upper and Lower House Leaders or their Parliamentary nominees, with NSW residential rules applying for nominees.
- Plus the NSW General Secretary and Assistant Secretaries to be ex-offico non-voting Delegates.

These reforms could be reached in stages over the next three State and National Conferences.

Covering notes

• The Administrative Committee I view as our 'Board of Directors' to implement policy as laid out and voted for at conference, on behalf of the Members (shareholders) and to administer the good governance of the party through the General Secretary (CEO).

Should the committee be too large it may become disruptive: For the sake of consistency the period of incumbency to be set at three years and the maximum term set at two terms (6 years). The form of voting should be based on the system used to elect the members of the 'Policy Forum'

**For the purpose of determining union affiliation numbers, unions should only be able to count members who have agreed to their membership being counted towards that affiliation in an opt-in system.

*** Of the current working population around 13% (ABS figures) are union members therefore 13% + 10% bonus = 23% - e.g; should the total number of Rank and File Delegates be 250 then the Union Delegates would number 58 (rounded up).

Recommendation: Reject.

37. SAPPHIRE COAST BRANCH

That participation at the NSW State Conference comprise:

- rank and file delegates being determined by the number of delegates allocated under NSW ALP Rule B21(b) and 21 (c);
- The members of the NSW Administrative Committee;
- The NSW Labor President
- The Federal and NSW Parliamentary Upper and Lower House Leaders or their Parliamentary nominees, with NSW residential rules applying for nominees;
- The NSW General Secretary and Assistant Secretaries to be ex-officio, non-voting delegates.

Recommendation: Reject.

38. MILTON ULLADULLA BRANCH

Conferences calls on:

- The practice of factions, affiliates or interest groups binding parliamentarians in Caucus votes or ballots to be banned
- Upper house candidates to be preselected by a full, statewide ballot of all Party members
- State and National Conference to include a component of directly elected delegates, moving

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from the current model to: 60% directly elected, 20% elected by Affiliated Unions and 20% by Electoral Councils, reached in stages over the next three National Conferences

- Union delegates to Party Conferences to be elected through a ballot of those union members that opt-in, conducted under the principle of proportional representation
- For the purpose of determining union affiliation numbers, unions should only be able to count members who have agreed to their membership being counted towards that affiliation in an opt-in system

Recommendation: Reject.

39. KIAMA BRANCH

That it be adopted in the rules that:

- The practice of factions, affiliates or interest groups formally pre-caucusing and allegedly dictating our parties position, thus binding our parliamentarians in Caucus votes or ballots, this practise to be banned.
- NSW Upper House and NSW Senate Candidates to be pre-selected by a full, state-wide ballot of all Party financial members of one years standing.
- The NSW ALP Administrative Committee to be set at 15 members elected by a full state-wide ballot of all Party financial members of one years standing.

Recommendation: Reject.

40. PATERSON FEC

Conference finds that Rule B22(a) is undemocratic and should be rescinded, and that all members' votes should carry equal weight when selecting candidates for Party positions which fall vacant.

Recommendation: Reject. Refer to National Principles of Organisation.

41. WENTWORTH FEC / KINGS CROSS BRANCH

That the State and National Conference should include a component of directly elected delegates,

moving from the current model to: 60% directly elected, 20% elected by Affiliated Unions and 20% by Electoral Councils, reached in stages over the next three National Conferences.

Recommendation: Reject. Refer to National Principles of Organisation.

42. ALEXANDRIA BRANCH

That Union delegates to Party Conferences are to be elected through a ballot of those union members who have agreed in an opt-in system to their membership being counted towards that Unions affiliation, conducted under the principle of proportional representation, as per the model used in the UK.

Recommendation: Reject. Refer to National Principle sof Organisation.

43. WENTWORTH FEC

That the rules of the party should require that affiliated union delegates to Party Conferences to be elected through a ballot.

Recommendation: Reject. Refer to National Principles of Organisation.

44. KINGS CROSS BRANCH

The Conference moves that when the rules of the NSW ALP are officially changed, that an updated rules will be distributed to all party members within 90 days of those changes.

Recommendation: Support in principle.

45. KINGS CROSS BRANCH

The Conference moves that when a new rules book is produced, that on the first page it states 'as

adopted at' and the date when the rules were changed.

Recommendation: Support in principle.

46. INDUSTRIAL STAFF UNION

Insert new B.20 (c)(v) as follows: Two Academic members of the Policy Committee. For the purposes of this rule "Academic" shall mean a party member who is a professional academic employed by a university, think tank or research organisation.

Recommendation: Refer to item 22.

47. INDUSTRIAL STAFF UNION

Insert new rule B.20 (r) If a Policy Committee Member is unable to attend all or part of a meeting, they may appoint another party member as their proxy to replace them.

Amend the heading above Rule B.13 and in B.13(a) and B.13(c) by deleting the words "and Policy Committee."

Recommendation: Adopt.

48. KINGS CROSS BRANCH

All rank-and-file delegates be elected by the rank-and-file members within the electorate.

Recommendation: Reject.

49. LEICHHARDT BRANCH

B.25 (c) Unless it decided otherwise under subsection (d), an Electorate Council elects its delegates and alternate delegates to NSW Annual Conference at its Annual General Meeting in the same way as it elects Electorate Council positions.

B 25 (d) An Electorate Council may decide to elect its NSW Annual Conference delegates and alternate delegates pursuant to the provisions of Rule M.9.

Greater member involvement would be achieved, for State Conference, by deleting Rule B.25(c) and amending Rule B.23(d) by replacing "may" with "shall."

Recommendation: Reject. Electorate Councils already have this option under Rule M.9.

50. KINGSGROVE BRANCH

In view of the strong commitment the ALP has to multiculturalism, considering the history of the ALP and multiculturalism and recognising that the ALP established the institutional and political concept of multiculturalism in Australian it is an anomaly that the NSW Branch of the Party does not have a standin g committee to determine the Party's platform and formulate policy on Multiculturalism in our community.

The Labor party has fostered, supported and created the necessary framework to enable Australia to be a successful and harmonious multicultural society. Furthermore the ideals of fairness and equality, tolerance of diversity and freedom from racism and bigotry are at the heart of what the Labor Party is.

The lack of a dedicated policy instrument to continue the good work, strengthen racial harmony and multiculturalism and be alert to groups in our society who would seek to damage this fine fabric of our society is of concern.

This should be corrected immediately by Conference, therefore; This Conference directs the NSW Administrative Committee of the NSW Branch ALP toforth with establish a Platform Committee for Multiculturalism, Citizenship and Communities, equal in status and operating in the same format as existing Platform committees.

Recommendation: Refer to the Administrative Committee for further consideration.



51. TUMBI UMBI BRANCH

Conference calls for the NSW ALP Administrative Committee to establish a policy committee for Science, Engineering and Innovation [in addition to the existing 8 committees.

Labor needs to ensure we have policies in these areas for the coming elections and speak to stakeholders regarding issues like climate change, energy efficiency and other evidence based policies. Science is crucial to Labor's vision for a better society.

Recommendation: Refer to the Administrative Committee for further consideration.

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SECTION D

52. RULES COMMITTEE

Insert D.1 (e) (v)

The Party Officers shall be automatically elected as delegates to the National Conference.

Recommendation: Adopt.

53. RULES COMMITTEE

Insert new rule D.1(g) – The non-voting members of the Administrative Committee may attend meetings of the Party Officers in a non-voting capacity to advise on issues of governance.

Recommendation: Adopt.

54. RULES COMMITTEE

Insert new rule D.2(b) – The Party's website shall include a list of Administrative Committee members, including their date of their first election.

Recommendation: Adopt.

55. RULES COMMITTEE

Insert new rule D.2(h) – Members of the Administrative Committee and Finance and Compliance Committee shall complete a material personal interest declaration as prescribed by the Administrative Committee to be held by the President.

56. RULES COMMITTEE

Insert new rule D.3 – The State Parliamentary Leader and the Federal Parliamentary Labor Leader have an automatic right to address the Administrative Committee meeting.

Recommendation: Adopt.

57. RULES COMMITTEE

Insert new Rule D.6(a)(v) – Assist the Administrative Committee to implement and maintain purchase orders to control expenditure with appropriate limits set for the General Secretary and Assistant General Secretaries and any other relevant employee of the NSW Labor Office.

Recommendation: Adopt.

58. RULES COMMITTEE

Insert new rule D.6(b)(ii) - Approve budgets and expenditure of amounts of \$100,000 or more.

Insert new rule D.6(b)(vii) – Receive a report at each meeting regarding the Party's compliance obligations under the Election Funding, Expenditure and Disclosure Act 1981 and other relevant legislation.

Insert new rule D.6(b)(viii) - Recommend the terms and conditions of employment for staff.

Insert new rule D.6(b)(ix) – Develop, adopt and monitor protocols relating to accountability and authorisation of payments.

59. RULES COMMITTEE

Insert new rule D.7 and renumber subsequent sections accordingly – Any Party Officer of the Administrative Committee may place an item on the meeting agenda. If a member wishes to do so, they must give at least seven days' notice to the General Secretary.

Insert new rule D.6(b)(vii) and renumber subsequent sections accordingly – Any member of the Finance and Compliance Committee may place an item of the meeting agenda. If a member wishes to do so, they must give at least seven days' notice to the General Secretary.

Recommendation: Adopt.

60. RULES COMMITTEE

Delete existing Rule D.15 and replace with -

The Administrative Committee will appoint the Proxy Delegates to the National Conference, according to the principles of proportional representation and affirmative action.

Recommendation: Adopt.

61. RULES COMMITTEE

Delete rule D.18 (f) Party Officers.

As outlined by Jane Needham, this allows for the Ombudsman to investigate complaints without the need to notify the Party Officers.

62. RULES COMMITTEE

Insert new rule: D.18 (f) -

The complainant or the person whose conduct is complained of, may request that reports of the Ombudsman to the Administrative Committee be anonymised and subject to confidentiality. The Ombudsman must comply with any requests for confidentiality.

Recommendation: Adopt.

63. RULES COMMITTEE

Move rule D.16 to a separate section in the rules (into Section E) and move Join Campaign Committee (Section E to Section R and Section R to Section S)

Recommendation: Adopt.

64. BENNELONG FEC

Amend D.2 pg 24 under Administrative Committee to rea d

- (c) The Administrative Committee consists of:
- (i) The Party Officers;
- (ii) 11 members elected by affiliated union delegates at Annual Conference;
- (iii) 11 members elected by all delegates who are not affiliated union delegates to Annual Conference

Recommendation: Refer to Conference.

65. BENNELONG FEC

Amend D.2(a)(iii) pg 24 under Administrative Committee to read:

D.2(a)(iii) 11 members elected directly by all financial members of NSW Labor in a ballot conducted under the rules contained in Schedule H.

Recommendation: Reject. The Review into the Administrative Committee and Finance Committee by the Party's non-voting members rejected this proposal.

66. UNITED VOICE

Insert new point (vi) under D.2 pg 24 under Administrative Committee:

- (a) The Administrative Committee consists of:
- (vi) The Chair of the NSW Women's Forum in a non-voting capacity.

Recommendation: Refer to Conference.

67. SAPPHIRE COAST BRANCH

That the NSW ALP Administrative Committee be set at 15 members to be elected by a full state-wide ballot of all Party financial members of at least one year's standing.

Recommendation: Reject.

68. AUSTRALIAN MANUFACTURING WORKERS' UNION

Insert new point (c) under D.2 pg 24 under Administrative Committee and re-number accordingly:

D.2 (c) Following the election of members of the Administrative Committee and appointment of



the Administrative Committee Proxy Panel, any new members shall receive a formal induction and external training program outlining their roles and responsibilities as members of the Administrative Committee.

Recommendation: Adopt.

69. AUSTRALIAN MANUFACTURING WORKERS' UNION

Insert new point (h) under D.2 pg 24 under Administrative Committee and re-number accordingly:

D.2(h) Members of the Administrative Committee must complete a Pecuniary Interest Declaration. The register of Pecuniary Interest Declarations are to be held by the President.

Recommendation: Refer to item 55.

70. UNITED VOICE

Insert new point (v) under D.6 pg 25 under Administrative Committee:

D.6(v) Approve budgets and expenditure of amounts over \$100,000

Insert new points under D.6(b) pg 25 under Administrative Committee:

D.6(vii)Receive and consider reports on regulatory compliance, particularly in relation to electoral funding and disclosure legislation

D.6(viii) Establish a Remuneration Sub-Committee to set terms and conditions for employment of staff

Recommendation: Refer to items 57 and 58.

71. AUSTRALIAN MANUFACTURING WORKERS' UNION

Insert new D.9 pg 26 under Administrative Committee and re-number accordingly:

D.9 Any member of the Administrative Committee may place an item on the agenda of the Administrative Committee if 7 days' notice of the item is given to the Executive Officer.

Recommendation: Refer to item 59.

72. KATOOMBA BRANCH / TWEED HEADS BRANCH

That the following rules be added into Section D Administrative Committee:

D.15 Governance, accountability and transparency

- (a) Except where constrained by the need for personal privacy, commercial-in-confidence dealings, or legal confidentiality, sub judice or privilege, all matters on the agenda, correspondence lists, and resolutions of the NSW Administrative Committee shall be published or otherwise made available for members' perusal within five (5) business days of any meeting.
- (b) Correspondence lists shall include date, author and topic of all letters directly addressed to the General Secretary or the Committee, and all letters generated by the Committee, unless they are circulars, and only to be noted.
- (c) Where business items are withheld from member scrutiny under the exemptions of Clause (a) above, then the topic only shall appear in conjunction with the category of exemption.
- (d) Should a member allege that a breach of this rule has occurred, the member should write to the General Secretary making the allegation and providing evidence. The General Secretary must table this correspondence at the next meeting, and the Administrative Committee must rectify the error within five (5) business days, unless the breach is deemed insubstantial, in which case the complainant shall be notified in writing by the General Secretary, citing these grounds.

Recommendation: Support in principle and refer to any legislative requirements in response to the Schott Report.

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73. HORNSBY BRANCH / KU RIN GAI BRANCH

Conference requests the ALP National Executive and the NSW Branch to adopt, though consultation of party branches, members and units, and affiliated unions, an Australian Labor Party charter of best practice governance, and a code of conduct for all party officers, to be implemented within one year.

Recommendation: Support in principle. Following the recommendations of the Needham Report, NSW Labor is currently working on a Code of Conduct for Party members.

74. WENTWORTH FEC / KINGS CROSS BRANCH / KIAMA BRANCH

A binding code of conduct to be imposed on all candidates, parliamentarians and officials, Nationwide, as per the rules in NSW

Recommendation: Support in principle. Following the recommendations of the Needham Report, NSW Labor is currently working on a Code of Conduct for Party members.

75. TUMBI UMBI BRANCH

Conference calls on the Party to prioritise the fight against corruption in the State and Federal arenas and with any affiliated organisations by:-

- 1. Improved governance and reporting mechanisms
- 2. More transparency and openness in the financial decisions of the party.
- 3. Stricter adherence to auditing and reporting protocols and
- 4. Stronger dissuasive sanctions on elected members, staff members, consultants and affiliated groups that are found to be in breach of established guidelines to combat corruption.
- 5. That the ALP State Conference discuss a rule preventing ALP MPs and their close families from buying Government assets that are privatised.

Recommendation: Support in principle.

SECTION E

76. INDUSTRIAL STAFF UNION

Delete Section E

Recommendation: Reject.

77. INDUSTRIAL STAFF UNION

Delete B.19 Section E and O.6

Insert new Section E titled "Policy Platform"

E.1 The party shall have a platform which shall be the basis on which it contests state elections.

E.2 The Platform shall be the policy adopted at each Annual Conference.

E.3 Within two months of the conclusion of Annual Conference the General Secretary shall publish a document containing the platform and policy adopted by the conference. The General Secretary shall circulate this document to all party units and affiliated organisations.

E.4 The Platform document shall indicate the conference date at which each platform item was initially adopted.

E.5 There shall be a Platform committee which is responsible for developing a draft party platform for consideration and adoption by the Annual Conference.

E.6 The Platform Committee consists of:

- (i) The Leader and Deputy Leader of the State Parliamentary Labor Party in the Legislative Assembly and Legislative Council.
- (ii) The officers of the NSW Branch.
- (iii) Two members elected by and from the State Parliamentary Caucus.



E.7 The Parliamentary Leader will chair the Platform Committee and the General Secretary will be the secretary to the Committee.

E.8 The Committee will meet regularly to develop and review policy strategies and priorities for the state.

E.9 An official meeting of the Platform Committee can only take place when a quorum of not less than one half the membership are present. If the quorum is not present after thirty minutes the meeting will not take place.

E.10 When in government the Party leader will present a written report to each annual conference outlining the progress made on implementing each item contained in the Platform.

E.11 Between Conferences the Platform Committee can adopt provisional policy positions. The policies shall be published on the party website and circulated to all party units and affiliated organisations. Provisional policies shall be reported to each Annual Conference for consideration and adoption.

Recommendation: Reject.

SECTION F

78. INDUSTRIAL STAFF UNION

Move F.4 to new Schedule M and Delete F.5 and replace with: The Federal Electorates allocated to each region shall be set out in Schedule M. The Administrative Committee may determine which Federal Electorates are allocated to each region and may sub divide the regions.

Re-number accordingly.

Recommendation: Reject.

SECTION G

79. RULES COMMITTEE

Notice of AGMs/meetings

- Amend G.5 (a) to delete the words "in April" and replace with "between 15 April and 31 May"
- Delete existing G.6 (a) and insert the following:
- (a)(i)The Electorate Council Secretary must give written notice of the date, time and place for the closing of nominations for its annual elections.
- (ii) The notice must also give the date, time and place of the meeting at which the election is to take place.
- (iii) The notice must be given at least seven clear days prior to the close of nominations.
- (iv) Nominations for positions must close with the Returning Officer no less than seven days prior to the Annual General Meeting at a time and place agreed by the Electorate Council Executive.
- (v) The notice must be given to: Secretaries of local branches and Credentialed delegates (as per G.6(c).
- Amend Rule G.4(b) to "Seven days before a meeting, notice of the meeting must be given by the Secretary to Branch Secretaries and credentialed delegates."

Recommendation: Adopt.

80. RULES COMMITTEE

At G.6 insert new (d) - (i):

(d) If the number of women elected as conference delegates or alternate delegates in accordance with

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G.5 (b) does not meet the requirements in M.7(b), a new election must be called for all positions and held within two months of the first election.

(e) If the number of women elected to the council executive in accordance with G.5(b) does not meet the requirements in M.7(b), a new election must be called for all executive positions and held within two months of the first election.

(f) The notice requirements in (a) continue to apply to any elections called pursuant to (d) or (e).

(g) The Secretary of the Ciuncil must notify the General Secretary if a new election is called pursuant to (d) or (e).

(h) If after two elections, an Electorate Council does not meet the requirements of M.7(b), the Council will not be entitled to seat delegates at the Annual Conference or Country Conference.

At I.18 insert new (d) -

(d) In electing the positions set out in (a), each Branch should be mindful that the ALP is committed to men and women working in equal partnership at all levels of the Party, as outlined in rule M.7.

Recommendation: Adopt.

81. RULES COMMITTEE

Removal of Branch capitation fees and eligibility to vote in Electoral Council AGMs

- Delete Rule I.24(d).
- Amend 1.24(e) to Branches can only be represented on State or Federal Electorate Councils or Local Government Committees if they have sent in their return sheets.
- Amend Rule G.3(a)(i) to Roll call of delegates: unaffiliated branches (branches which have not sent their return sheets and list of registered branch members to the Secretary of the Council see Rule G.10 below).
- Amend Rule G.17(a) to Any branch whose return sheets and certified list of branch members



are not received by the Council Secretary on or before 1 April in any year, will be regarded as unaffiliated by the Council. The delegates from unaffiliated branches will not be able to vote at any meeting of the Council or to hold office until their branch affiliates. The names of unaffiliated branches will be read out by the Secretary at each Council meeting.

- Amend Rule G.17(b) to When the return sheets and certified list of branch members have been received by the Secretary of the Council, a branch is considered to be affiliated and its delegates are able to vote on the Council.
- Insert new Rule G.17(c) Notwithstanding Rule G.17(b), in instances where the return sheets and certified list of branch members are received after 1 April, the delegates from that branch will not be able to vote in the Annual General Meeting of the Electorate Council.

Recommendation: Adopt.

82. RULES COMMITTEE

Delete existing rule G.5 (d) and insert as follows:

G.5 (d)

- (i) Each Federal Electorate Council will elect one National Conference delegate, the Party Officers will automatically be elected National Conference delegates with the balance of the National Conference delegation elected by Affiliated Union delegates to Annual Conference.
- (ii) National Conference Delegates elected by Federal Electorate Councils are elected in the same year as National Conference Delegates elected by Annual Conference, and hold office for the same term.
- (iii) A Federal Electorate Council elects one National Conference delegate for its area pursuant to rule M.9.

Delete existing rule M.9 (d) and replace with:

- (i) For the election of delegates from a Federal Electorate Council to the National Conference, nominations will open at a time and date determined by the Administrative Committee; and
- (ii) For all other elections conducted under this rule, nominations will open no later than fourteen days after the AGM of the electorate council, or as decided otherwise by the Administrative

Committee.

Insert new M.9 (k) -

The Administrative Committee may determine any other matters required for conducting a ballot.

Recommendation: Adopt.

83. RULES COMMITTEE

Insert new rule G.6(d) – At least fourteen days before the Annual General Meeting the Secretary gives the Returning Officer a list of the names and addresses of the members who can vote. Any candidate is entitled to be given the list.

Recommendation: Adopt.

84. RULES COMMITTEE

Amend Rule G.10 (b) to -

SEC Secretaries must keep a list of the branches in their electorate, as certified by the Administrative Committee.

Recommendation: Adopt.

85. RULES COMMITTEE

Insert new rules -

G.14(h)(i) A Branch may request to affiliate to more than one State Electorate Council and become a composite Branch (where its boundaries cross two or more State Electorate Councils.



(ii)If the State Electorate Council approves this request, the Secretaries of the State Electorate Council and relevant Branch must notify the General Secretary who will refer the matter to the Administrative Committee. The Administrative Committee may decide, at its discretion, to approve or deny the request.

Recommendation: Adopt.

86. INDUSTRIAL STAFF UNION

Delete existing G.1 (a) and insert the following:

State or Federal Electorate Councils can be set up by the Administrative Committee in any electorate. The number of delegates (members) from each branch to an Electorate Council is worked out as follows:

Number of Branch Membership Delegates

15-29	3
30-44	4
45-59	5
60-74	6
75-100	7
101-125	8

The maximum number of delegates a Branch can send to an electorate council is 8 delegates.

Branch membership is described in Rule I.1 and worked out yearly by counting the branch membership on 30 November of the previous year.

Recommendation: Reject. Conference notes that Branch Secretaries should ensure they are sending the correct number of delegates to Electorate Councils based on their registered branch membership.

87. BENNELONG FEC

Amend Rule B.21 to read:

B.21

- (b) 2 delegates from each State Electorate Council to be elected in accordance with Rule M9;
- (c) 3 delegates from each Federal Electorate Council to be elected in accordance with Rule M9; Delete B.25 (c) and in (d) change 'may decide' to 'must'.

Amend G.5(b) to read as below

G.5(b) At its Annual General Meeting each Council elects a President, two Vice-Presidents (one is the senior Vice-President), a Secretary, a Treasurer, a Fundraising Officer, an Assistant Secretary, two auditors (for a State Electorate Council). The duties of the Secretary and the Treasurer can be combined but, in the case, an extra Vice-President is elected. At the end of the election of officers, a Council Returning Officer and Deputy Returning Officer is elected. No Returning Officer or scrutineer shall be allowed to nominate for any position in any ballot in which he/she is acting as Returning Officer or scrutineer.

Each State Electorate Council shall elect two delegates and two alternate delegates to Annual Conference and each Federal Electorate Council shall elect three delegates and three alternate delegates to Annual Conference in accordance with the provisions of rule M.9. Each Country SEC and FEC shall elect three delegates and three alternate delegates to Country Conference in accordance with the provisions of rule M.9.

Recommendation: Reject.

88. INDUSTRIAL STAFF UNION

Delete existing G.5 (d) and insert the following:

- (a) (i) Members in each Federal Electorate will directly elect one National Conference delegate, with the balance of the NSW National Conference delegation to be elected by Annual Conference.
- (ii) National Conference Delegates must be elected in the 12 months preceding the National



Conference and hold office for the same term.

- (iii) National Conference Delegates elected by members in each Federal Electorate shall be elected pursuant to the provisions of Rule M.9.
- (b) To be eligible to nominate candidates for Federal Electorate National Conference Delegate must:
- Live in the electorate they represent;
- Not be a Member of Parliament;
- Be a financial Party member

Insert new M.9 (h) as follows:

(h) Balloting shall be conducted by postal voting.

Renumber existing M.9(h)-(k)

Delete existing.6(a)(vii) and insert:

The remaining number of National Conference Delegates required following the direct election of a component of the delegation by members in Federal Electorates in accordance with Rule G.5(d).

Recommendation: Refer to item 82

89. LECHHARDT BRANCH

G 5 (d)(iii) Unless it decides otherwise under subsection (iv), a Federal Electorate Council elects the National Conference delegate for its area in the same way as it elects Electorate Council positions.

G 5 (d)(iv) A Federal Electorate Council may decide to elect its National Conference delegate pursuant to the provisions of Rule M.9.

Greater member involvement would be achieved, for National Conference, by deleting Rule G 5 (d)(iii) and amending Rule G 5(d)(iv) by replacing may with shall.



Recommendation: Refer to item 82.

90. BERRY SHOALHAVEN BRANCH

That each FEC can elect at its relevant AGM alternate delegates to the ALP National Conference in place of the current situation whereby proxy delegates are appointed by Head Office.

Recommendation: Reject. This proposal is impractical given the number of Proxy delegates from NSW to the National Conference.

91. INDUSTRIAL STAFF UNION

Delete existing G5(e) and insert in its place the following:

(e) The preferential voting system (described in Schedule G at the back of this book) applies to all Electorate Council elections.

Electorate Councils can resolve to use the proportional system voting in Schedule G as an alternative for elections for more than one position.

Recommendation: Reject.

92. INDUSTRIAL STAFF UNION

Delete existing G.6 (a) and insert the following:

- (a)(i)The Electorate Council shall give written notice of the date, time and place for the closing of nominations for its annual elections.
- (ii) The notice shall also give the date, time and place of the meeting at which the election is to take place.



- (iii) The notice must be given at least seven clear days prior to the close of nominations.
- (iv) The notice must be given to: Secretaries of local branches, Credentialed delegates (as per G.6(c)) and advertised in the official journal of the Party

Recommendation: Refer to item 79.

93. QUEANBEYAN BRANCH

That the rules of the ALP (NSW Branch) be amended so that the last sentence of rule G1(a) reads:

For this purpose, branch membership is the number of financial members (including life members) resident in the branch area, less any members who have opted to be members of a different branch (and are therefore counted for that branch).

Recommendation: Reject. The Party's branch return sheets and guides should be clearer in stating that registered branch membership is from 1 December to 30 November to avoid any ambiguity.

94. DRUMMOYNE SEC

To remove the requirement for branches to pay capitation fees -

- Delete Rule I.24(d).
- Amend 1.24(e) to read Branches can only be represented on State or Federal Electorate Councils or Local Government Committees if they have sent in their return sheets.
- Amend Rule G.3(a)(i) to read Roll call of delegates: unaffiliated branches (branches which have not sent their return sheets and list of registered branch members to the Secretary of the Council see Rule G.10 below).
- Amend Rule G.17(a) to read Any branch whose return sheets and certified list of branch members are not received by the Council Secretary on or before 31 March in any year, will be

regarded as unaffiliated by the Council. The delegates from unaffiliated branches will not be able to vote at any meeting of the Council or to hold office until their branch affiliates. The names of unaffiliated branches will be read out by the Secretary at each Council meeting.

• Amend Rule G.17(b) to read – When the return sheets and certified list of branch members have been received by the Secretary of the Council, a branch is considered to be affiliated and its delegates are able to vote on the Council.

To clarify ambiguity caused by Rules G.17(a) and G.17(b) (see Review Tribunal Decision in the matter of 2014 Gosford SEC AGM, July 2014) –

• Insert new Rule G.17(c) – Notwithstanding Rule G.17(b), in instances where the return sheets and certified list of branch members are received after 31 March, the delegates from that branch will not be able to vote in the Annual General Meeting of the Electorate Council.

Recommendation: Refer to item 81.

95. GEORGES HALL YAGOONA BRANCH

That Branches' requirement for "capitation fee" to Local Government, State Electoral Councils and Federal Electoral Councils no longer required.

Without changing the rules requiring a membership list and a return from Branch's to affiliate with same.

We feel that this outdated practice of a "Capitation fee" is an unnecessary burden on local branches and the elimination of capitation fees would greatly simplify local branches' administration.

Recommendation Support in principle. Refer to item 81.



96. DRUMMOYNE SEC

To remove ambiguity about Branch boundaries -

Delete from Rule G.10(b) - SEC Secretaries must keep a map with the official boundaries shown of constituent branches as certified by the General Secretary or someone representing the General Secretary.

Replace with -

SEC Secretaries must keep a list of the constituent branches that operate in that SEC.

Recommendation: Refer to item 84.

97. INDUSTRIAL STAFF UNION

Insert new G.20 Electorate Assemblies

- (c) An Electorate Council may convene an Electorate Assembly of all Party members in the Electorate to discuss Labor's policy priorities.
- (d) Branches and Party Units are invited to send all relevant agenda items to the Electorate Council, which will determine the agenda for the assembly.
- (e) The Electorate Council will ensure that all branches are given notice of the Assembly.

Recommendation: Adopt.

98. KIAMA BRANCH

It is moved that the Kiama Branch of NSW Labor wishes to challenge an interpretation of Rule G1(c) by Executive Officer, Mr. Dominic Ofner regarding eligibility of members of the Kiama Branch to stand as SEC and FEC Delegates for the year 2015-2016. The drafting of Rule G1(c) is ambiguous as to what constitutes a composite branch; this motion to be forwarded, together with an explanatory letter, to the Rules Committee, General Secretary and the Kiama SEC and the Gilmore FEC.

Rule G1(c) states, in part:

Delegates from composite branches are elected by all members who can vote in their branch, but they themselves must live in the electorate for which they are elected.

Note: A Composite branch is a branch whose Borders cross two or more State or Federal Electorate Councils.

The proponents of this Motion wish to tease out the component parts of this Rule.

How could it in any way be considered democratic to be elected as a Delegate and denied the right to excise that elected position to represent the branch whose members appointed them in an open Branch AGM election?

Any financial member as at the 31st January, who can prove two year's membership and has attended one meeting over the previous twelve months, can nominate and be elected to any Branch Office.

What constitutes the boundaries of a branch? We can see no rule covering these matters; in the case of Kiama Branch it would appear to cover the LGA of Kiama, in general, but the electorate of Kiama currently includes parts of Shellharbour and Shoalhaven LGAs.

Now here is the point, currently the electorate of Kiama includes all of Albion Park which falls within the Shellharbour LGA, but to our knowledge no precise geographical boundaries exist for the Kiama Branch; thus one may assume the current electoral boundaries would prevail for the Kiama Branch. But another conundrum, the southern parts of Shellharbour LGA form part of the federal electorate of Throsby.

Logic would dictate, from the above rule G1(c) viz: A Composite branch is a branch whose Borders cross two or more State or Federal Electorate Councils thus members living within these electoral boundaries are eligible to be delegates.

Moreover any member, holding any office of any branch, has the right to represent the member's home branch in whatever capacity the branch members dictate in the branch's dealings with a sister organisation like electorate councils.

Recommendation: Reject. The rules are expressly clear that to be a delegate to an Electorate Council, a member must live in that electorate.

SECTION H

99. ALEXANDRIA BRANCH

That Rule H.4 should be abolished.

Recommendation: Reject.

100. STANMORE CAMPERDOWN BRANCH

That Conference supports the changes to the Rules made by the 2011 NSW Labor Annual Conference to select Labor's candidate for the Lord Mayor of the City of Sydney by a community preselection ballot.

Conference calls on the 2016 NSW Labor Annual Conference to preserve these Rules changes as they stand.

Recommendation: Support in principle.

101. GLEBE BRANCH

That conference re-affirms its support for the changes to the Rules made by the NSW Labor 2014 Annual Conference to select Labor's candidate for the Lord Mayor of the City of Sydney by a community preselection ballot.

This Branch calls on the NSW Labor 2016 Annual Conference to preserve these Rules changes as they stand.

Recommendation: Support in principle.

SECTION I

102. RULES COMMITTTEE

Branch Annual General Meeting and Officials (Section I.18(a)):

In Rule I.18(a), amend bullet point eight to:

Two Auditors (one of whom is the Senior Auditor);

Recommendation: Adopt.

103. RULES COMMITTEE

Branch Treasurers (Section I.26):

Insert new rule I.26(c):

(c) The Treasurer must ensure that the Branch complies with requirements of the Election Funding, Expenditure and Disclosures Act 1981. At the end of each financial year, the Treasurer must provide the NSW Labor Office with a schedule and details of all income received and expenses paid out by the Branch and associated information during that financial year.

Recommendation: Adopt.

104. AUBURN LIDCOMBE UNITED BRANCH

Insert new rule I.1 and re number existing rules accordingly:

Role of a Local Branch

I.1 Recognising that branches are the building blocks of the party, local branches shall be

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established to achieve the following goals:

- (a) To encourage the dissemination of Labor values in their communities;
- (b) To identify, recruit, and develop leaders in their communities;
- (c) To develop the skills and analytical capacity of their members;
- (d) To educate their members about current social and political issues;
- (e) To develop their members' understanding of the party's traditions practices processes and structures;
- (f) To lead and coordinate campaigns on issues in their communities;
- (g) To encourage and support their members to be active in civil society organisations;
- (h) To build organisations in their communities that share and promote Labor's values;
- (i) To create bonds of solidarity and fellowship between party members;
- (j) To provide an avenue for receiving from their communities feedback and input on Labor's policies, initiatives and program;
- (k) To assist in the election of endorsed Labor candidates:
- (I) To contribute to the process of developing party policy; and
- (m) To qualify members to enable them to exercise voting rights in preselections and other party ballots.

Recommendation: Adopt.

105. INDUSTRIAL STAFF UNION

Renumber I.11 (b) as I.11(b) (i) and insert I.11(b)(ii) as follows:

The President, or whoever is presiding at the meeting, shall sign the minutes immediately after they have been confirmed.

Where the minutes are typed, the signed copy shall be pasted into the minute book by the secretary.

Recommendation: Adopt.

106. INDUSTRIAL STAFF UNION

Insert new I.15 (b) as follows:

The Secretary shall ensure that the attendance book is circulated among the attendees at a meeting in a way that allows attendees to peruse the book. The clamping of books with clips is prohibited.

And renumber existing I.15 (b)

Recommendation: Adopt.

107. INDUSTRIAL STAFF UNION

Insert new I.15 (c) as follows

(c) Where Branches hold a combined meeting the participating Branches can agree to use one attendance book for the purposes of recording attendance at the meeting.

- This attendance book must be made available for all those in attendance to sign. Party members should indicate the branch to which they belong in the attendance book. At the conclusion of the meeting the President of the Branch that has chaired the meeting (or in the absence of the President the officer chairing the meeting) must declare the meeting closed and permit any members in attendance to witness the signing off of the attendance book.
- Photocopies of the attendance records must be provided to the Secretary of each participating branch within seven days who must then affix the pages into their branch attendance book.

Recommendation: Reject.

108. INDUSTRIAL STAFF UNION

In I.18 (a) delete the words "in March" Delete existing I.19(a) and replace with:

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- a. (i) Branch officials are elected at the Annual General Meeting.
- (ii) The Annual General Meeting shall be held in April, or another month determined by the Administrative Committee.
- (iii) If a Branch Annual General Meeting takes place in a month other than April, eligibility to vote and be a candidate at the Annual General Meeting under these Rules is determined as if the Annual General Meeting is taking place in April.
- (iv) A preferential voting system is to be used (see Schedule H at the end of this book).

Recommendation: Reject.

109. MORTLAKE CABARITA BRANCH

Insert a new rule I.19(b)(ii) – The notice must advise the number of delegates and alternate delegates to be elected to Electorate Councils from the Branch.

Renumber subsequent rules accordingly.

Recommendation: Adopt.

110. INDUSTRIAL STAFF UNION

Insert at the end of I.19(a)

Branches can resolve to use the proportional system voting in Schedule G as an alternative for elections for more than one position.

Recommendation: Reject.

111. DRUMMOYNE SEC

Insert new rule I.24(c)(ii) and renumber existing rule I.24(c) to I.24(c)(i) -

The Party Office shall develop a mechanism for return sheets and certified branch membership lists to be submitted centrally for distribution to Secretaries of Electorate Councils.

Recommendation: Support in principle.

112. DRUMMOYNE SEC

To remove the option for branches to request a part of their membership fees from the Party Office –

Delete Rule I.25.

Recommendation: Adopt.

113. INDUSTRIAL STAFF UNION

Delete existing I 24 (c) and (d) and insert the following

(c) Before 30 April each year send to the General Secretary the return sheet listing Branch members and delegates to the State and Federal Electorate Councils, and Local Government Committees. Failure to lodge required Branch or Electorate Council Annual Financial Returns to the NSW Branch Office may result in the Administrative Committee suspending the charter of the Branch or Electorate Council.

Recommendation: Reject.

114. BULLI WOONONA HELENSBURGH BRANCH

The conference calls upon the Rules Committee to draft suitable amendments to the rules for the 2015 NSW ALP Conference that make it easier for serving military personnel to renew their branch membership while they are serving overseas as recommended by the Internal Appeals Tribunal on 1 December 2014.

Recommendation: Note. While this is a worthy objective, it is very difficult to implement in a practical way.

115. CRONULLA CARINGBAH BRANCH

That the Conference asks the Party to investigate the possibility of establishing a virtual forum by way of telephone or video conferencing to facilitate the involvement of party members with mobility difficulties in Party affairs.

Recommendation: Note. Refer to Recruitment, Organising and Training Committee.

116. INDUSTRIAL STAFF UNION

Conference calls on the Rules committee to develop standard provisions for application of all party units around meetings, notice, offices, executives, finances and elections.

Recommendation: Support in principle.

SECTION J

117. RULES COMMITTEE

As recommended in the Needham Report, the Rules Committee have recommended removing the requirement to be a financial Party member, to allow for independent Chairs/Deputy Chairs of the IAT and Review Tribunal.

Delete J.4 (a) (i) and J.4 (b) (i).

Recommendation: Adopt.

118. RULES COMMITTEE

- Amend Rule J.2 (a) (iv) to "Appeals against decisions made by a meeting of the Party Officers"
- Amend Rule J. 1 (b) (i) to "is addressed to the Secretary as per Rule J.11 (b)."
- Insert new rule J.14:

Guidelines for conduct of appeals

The Internal Appeals Tribunal and the Review Tribunal:

- (i) must prescribe guidelines for the conduct of appeals, including the granting of leave by the Tribunal to hear appeals, and make these guidelines available to all Party members; and,
- (ii) may otherwise regulate its own procedure; subject to these rules and the Annual Conference.

Recommendation: Adopt.



119. INDUSTRIAL STAFF UNION

Insert new J.12 (d):

The standard of proof to apply in proceedings of the Tribunals shall be "on the balance of probabilities". When applying this standard the Tribunals shall, when required to establish the facts in a matter, choose that version of events before it that appears the more plausible. The Tribunal shall not be required to be 'comfortably sure' only on balance to believe one version of events over another.

Recommendation: Reject. The Tribunals should continue to determine the appropriate standard of proof on a case by case basis, depending on the nature of the charge.

120. INDUSTRIAL STAFF UNION

Renumber J.8 (b) "J.8 (b) (i)" and insert new J.8 (b) (ii) as follows: In making a decision on a matter before it the Tribunals shall give primacy to the broader interests of the party.

Recommendation: Adopt.

121. INDUSTRIAL STAFF UNION

Insert new J12(d) The Tribunals may require that any evidence be supported by a statutory declaration.

Recommendation: Note. The Tribunals should determine the appropriate use of statutory declarations on a case by case basis, depending on the nature of the charge and evidence.

122. INDUSTRIAL STAFF UNION

Insert new J.14:

The Review Tribunal shall provide written guidance to the Internal Appeals Tribunal on the penalties to be generally applied. Where the Review Tribunal believes this guidance has not been followed it may overturn the decision of the Internal Appeals Tribunal and remit the matter back to the Internal Appeals Tribunal to be dealt with in a way that is consistent with its general guidance.

Recommendation: Reject.



SECTION K

123. RULES COMMITTEE

Finance, Property and Funds:

Insert a new rule K.10 (b):

(b) Where a Branch or Electorate Council has an account with a financial institution or trust that is not approved by the Administrative Committee, that Branch will be given thirty days to transfer all funds to an account with an approved financial institution or trust. Failure to bank or invest with an approved financial institution or trust may result in the Administrative Committee suspending the charter of the Branch or Electorate Council.

Renumber existing rule K.10(b) to K.10(c).

Recommendation: Adopt.

124. GEORGES HALL YAGOONA BRANCH

That all Branches' of the NSW A.L.P. be required to provide an approval / granting of access to the A.L.P NSW Branch, access to statements from all Bank accounts held by Branches.

That this Authority once granted by all Branches should be for the returns required by various Electoral Acts, state or federal. The proposal if approved would facilitate printing of Branch bank account Statements by Head Office and remove the need for Branches to request, print and send to Head Office the four statements annually.

Recommendation: Note.



125. PENNANT HILLS BRANCH

Conference asks that NSW Labor negotiate with the Commonwealth Bank in relation to all Branch, FEC, SEC and LGC Committee accounts, to ensure that the respective treasurers of these Committees, while maintaining the existing restrictions on online transactions, are given online access to view their respective accounts.

Recommendation: Refer to Finance Committee.

126. TUMBI UMBI BRANCH

Conference calls in the NSW ALP to investigate alternate banking arrangements with financial bodies other than the big four banks, particularly considering bodies such as Members Equity Bank. In light of the recent Four Corners report on the dubious practices of the Commonwealth Bank, this Branch urges the NSW ALP to investigate more ethical and efficient practices for banking branch accounts.

Recommendation: Refer to Finance Committee.

127. WENTWORTH FEC / KINGS CROSS BRANCH / KIAMA BRANCH

- All political parties' eligibility for public funding to be contingent on that party's rules and decisions being justiciable
- The donations disclosure threshold to be reduced from its current level of \$12,800 to \$1,000 and indexation removed
- Donations from foreign and anonymous donors to be banned
- Donation splitting across branches, divisions or units of parties to be limited
- Disclosure of donations to be fast and regular for example, monthly
- Breaches of electoral law to be an offence attracting significant penalties

Recommendation: Support in principle and refer to NSW Labor's submission to the Joint Standing Committee on Electoral Matters and the resolution of the 2015 National Conference.

128. EDEN MONARO FEC / SAPPHIRE COAST BRANCH

Donation splitting across branches, state divisions or units of political parties to be transparent, published and public.

Recommendation: Support in principle.

129. EDEN MONARO FEC

Disclosure of external donations of \$5,000 and above to be immediately entered on registers conducted by the State and Federal Electoral Commissions and open to public scrutiny via each Commission's website.

Recommendation: Support in principle. NSW Labor's submission to the Joint Standing Committee on Electoral Matters called for the real time online disclosure of donations.

130. SAPPHIRE COAST BRANCH

- 1. That all donations to political parties of \$1,000 or more, or multiple donations of less than \$1000 from a single source, be disclosed immediately to the Electoral Commission and for the purpose of this motion immediately is be defined as within 7 days of the donation being made and political parties is to taken as including individual persons standing for election who have no political party affiliation;
- 2. That substantial penalties be legislated for failure to comply with motion 1 above and that the penalties for non-compliance be increased in accordance with the amount of delay in making the disclosure:
- 3. That donations from foreign and anonymous donors be banned;
- 4. That donations disclosed to the Electoral Commission be entered in a register on the Commission's website within two working days of being disclosed to the Commission and that register be publicly available at all times;

Recommendation: Support in principle and refer to NSW Labor's submission to the Joint Standing Committee on Electoral Matters and the resolution of the 2015 National Conference.

SECTION M

131. RULES COMMITTEE

Delete M.4 (a) and M.4(b) and replace with -

M.4(a) – The ordinary members of the following committees are the alternate delegates to Annual Conference for the Chair, Deputy Chair and Secretary of the same committee:

- (i) Women's Forum
- (ii) Country Labor Committee
- (iii) Policy Committees

Recommendation: Adopt.

132. RULES COMMITTEE

Affirmative action

Replace Rule M.7 with:

The ALP is committed to men and women in the Party working in equal partnership. It is our objective to have at least 50 per of Party organisation and public office positions held by women. To achieve this from 1 July 2016, the Party adopts the affirmative action model in this rule:

(a) Minimum percentage

In this clause, "minimum percentage" means 40%. From 2022 it means 45%; and from 2025 it means 50%.

- (b) Party positions
- (i) For all Party and office bearer positions (other than public office preselections and party employees), appointed or elected on a statewide basis, where 3 or more positions are to be elected



or appointed, at least the minimum percentage of the positions must be filled by women.

- (ii) For all Electorate Council Executive positions listed in G.5(f), at least the minimum percentage of the total positions must be filled by women.
- (iii) For all NSW Annual Conference Delegates and Alternate Delegates, and Country Conference Delegates and Alternate Delegates, at least the minimum percentage of positions elected together, must be filled by women.
- (iv) For all Branch delegates elected to Electorate Councils, at least the minimum percentage of the positions must be filled by women.

(c) Union delegations

For all union delegations to Party conferences and forums, at least the minimum percentage of the delegates must be women, unless the proportion of women who are members of the union is less than the minimum percentage, in which case the number of delegates who are women must be at least equal to that proportion.

(d) Public office preselections

For all public office preselections, at least the minimum percentage of the candidates preselected for each of the following groups of seats must be women:

- (i) the seats currently held by the ALP,
- (ii) the seats that would be won by the ALP with a 5% increase in its two party preferred vote since the last election ("winnable seats"), and
- (iii) all other seats to be preselected.
- (e) For the purposes of paragraph (d), the relevant seats shall be considered in each of the following separate groups:
- (i) The seats currently held by the ALP. This must be implemented over three preselection cycles.
- (ii) The 'winnable' seats not held by the ALP as defined by those that received a two party preferred vote between 45% and 49.99% at the last election.
- (iii) The Administrative Committee must declare the winnable seats for each preselection before nominations for preselection open.
- (iv) All other seats to be preselected.

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- (f) Upper and lower house seats shall be grouped together for the purpose of subsection (e).
- (g) For casual vacancies in the Senate and the House of Representatives, if less than the minimum percentage of the remaining positions are held by women, the vacancy must be filled by a woman.
- (h) For casual vacancies in the Legislative Council and the Legislative Assembly, if less than the minimum percentage of the remaining positions are held by women, the vacancy must be filled by a woman.
- (i) If at the close of nominations for a preselection for a group of seats or positions the requirements of paragraphs (d) (h) cannot be met, nominations for that group of seats or positions must be reopened.
- (j) If after a ballot for a preselection for a group of seats or positions the requirements of paragraphs (d) (h) are not met, nominations for that group of seats or positions must be reopened and a fresh ballot (if necessary) conducted.
- (k) In calculating the minimum percentage for the purposes of this clause, a fraction of one- half or more must be rounded up to the next whole number, and a fraction of less than one-half must be rounded down to the next whole number.
- (I) The General Secretary must no later than 1 November each year provide a report to its Administrative Committee and to the National Executive on the progress of implementation of this clause.

Leave existing M.7 (d) and (e), renumber and change 2012 to 2023.

Recommendation: Adopt.

133. UNITED VOICE

Replace M.7 Affirmative Action with the following:

Affirmative Action

M.7

The ALP is committed to men and women in the Party working in equal partnership. It is our objective to have 50% women at all levels in the Party organisation, and in public office positions the Party holds. To achieve this, the Party adopts the affirmative action model in this clause:

Minimum percentage: In this clause, "minimum percentage" means 40%. From 2022 it means 45%; and from 2025 it means 50%.

Party positions

For all Party and office bearer positions (other than public office pre-selections and party employees), appointed or elected on a statewide or national basis, where 3 or more positions are to be elected or appointed, at least the minimum percentage of the positions must be filled by women.

Union delegations

For all union delegations to Party conferences and forums, at least the minimum percentage of the delegates must be women, unless the proportion of women who are members of the union is less than the minimum percentage, in which case the number of delegates who are women must be at least equal to that proportion.

Public office preselections

- a) For all public office preselections, at least the minimum percentage of the candidates preselected for each of the following groups of seats must be women:
- (i) the seats currently held by the ALP
- (ii) the seats that would be won by the ALP with a 5% increase in its two party preferred vote since the last election ("winnable seats"), and

- (iii) all other seats to be preselected.
- b) For the purposes of public office preselections, the relevant seats shall be considered in each of the following separate groups:
- (i) The seats currently held by the ALP. (The held seats in the Federal Parliament only both lower house and upper house must be grouped together). This must be implemented over three preselection cycles.
- (ii) The 'winnable' seats not held by the ALP as defined by those that received a two party preferred vote between 45% and 49.99% at the last election. (The seats in the Federal Parliament lower house and upper house must be grouped together). The Administrative Committee must declare the winnable seats for each preselection before nominations for preselection open.
- (iii) All other seats to be preselected. (The seats in the Federal Parliament lower house and upper house must be grouped together).
- c) For casual vacancies in the Senate and the House of Representatives, if less than the minimum percentage of the remaining positions are held by women, the vacancy must be filled by a woman.
- d) For casual vacancies in the Legislative Council and the Legislative Assembly, if less than the minimum percentage of the remaining positions are held by women, the vacancy must be filled by a woman.
- e) If at the close of nominations for a preselection for a group of seats or positions the requirements of paragraphs (a)(i) (b)(iii) cannot be met, nominations for that group of seats or positions must be reopened and a fresh ballot (if necessary) conducted.
- f) In calculating the minimum percentage for the purposes of this clause, a fraction of more than one-half must be rounded up to the next whole number, and a fraction of one-half or less must be rounded down to the next whole number.
- g) The NSW Branch will submit to these rules National Executive.
- h) The NSW Branch will no later than 1 November each year provide a report to the Administrative Committee and to the National Executive on the progress of implementation of this clause.

Recommendation: Refer to item 132.



134. INDUSTRIAL STAFF UNION

M.7 (a) (i) All elections for three or more positions, at Annual Conference and in all other Party Units (other than selection ballots for public office), must result in an outcome of no less than one third of relevant positions being held by Women.

Recommendation: Refer to item 132.

135. KINGS CROSS BRANCH

Conference calls for Rule M.9 (d) to be changed to:

Delete: 'Nominations will open prior to the first day in April,'

Replace with: Nominations will open no later than fourteen days after the AGM of the electorate council.

Recommendation: Refer to item 82.

SECTION N

136. RULES COMMITTEE

To remove the exemption of the application of AA to incumbent male Councillors.

- Delete the last sentence of Rule N.8; and
- Delete rules. N.8 (a), N.8 (b) and N.C (c).

Recommendation: Adopt.

137. RULES COMMITTEE

Insert into N.44(a) (iv) In order to meet the Affirmative Action requirements set out in rule M.7.

Recommendation: Adopt.

138. INDUSTRIAL STAFF UNION

Delete existing Rule N.2(a) and (b) and insert in its place the following:

N.2 For Senate preselections, candidates must be elected by:

- A ballot of all financial members of the NSW Branch, and
- A ballot of all union delegates to the most recent Annual conference, where the results of each ballot are given equal weighting and added together.



139. BENNELONG FEC / CRONULLA CARINGBAH BRANCH

To allow the membership of the NSW Branch of the Australian Labor Party to select the Party's candidates for the NSW Legislative Council and the Australian Senate –

Delete Rule B.2(iii) in Section B, Powers of Annual Conference, which enables Annual Conference 'to preselect candidates for the NSW Legislative Council and Australian Senate.'

For Senators, in Section N (Endorsements and Selections for Public Office)

Replace existing Rule N.2(a) with:

N.2(a)(i) the first three Senate candidates for a half-Senate election will be selected by a ballot of the members of the NSW Labor Party following the procedure set out in N.4.

N.2(a)(ii) the first six Senate candidates for a full-Senate (Double Dissolution) election will be selected by a ballot of the members of the NSW Labor Party following the procedure set out in N.4.

For MLCs, in Section N (Endorsements and Selections for Public Office), replace existing Rule N.3(b) with:

'After endorsement, the Party's candidates will be selected by a ballot of the members of the NSW Labor Party following the procedure set out in N.4

Add new clause N.4 which sets out the procedures for selecting Senate and Legislative Council candidates, and renumber clauses accordingly:

N.4. Selection Procedures for Senate and NSW Legislative Council candidates:

- a) The Party's Senate and Legislative Council candidates shall be selected according to the principles of proportional representation by a ballot of all Party members with one year of continuous financial membership prior to the date of calling for nominations
- b) To call for nominations, members must be advised and an advertisement must be placed in newspapers that are published throughout NSW.
- c) These advertisements or circulars must state that nominations will be accepted by the General Returning Officer at the NSW Branch Office.
- d) Immediately after nominations close, all nominations will be given to the Administrative Committee for their endorsement or otherwise.

- e) the Administrative Committee may determine:
- i. Rules for campaigning (including donation and expenditure limits),
- ii. Procedures for handling disputes,
- iii. How voting will take place, and
- iv. Any other matters required for conducting a ballot
- f) If a casual vacancy for a Senate or Legislative Council position occurs, there shall be a fresh ballot of Party members according to these Rules.'"

Recommendation: Reject.

140. ALEXANDRIA BRANCH

That upper house candidates should be preselected by a full, statewide ballot of all Party members.

Recommendation: Reject.

141. BATEMANS BRANCH BRANCH

The Conference calls for the pre-selection by ballot of the full party membership in NSW for candidates for the Senate and NSW legislative Council.

Recommendation: Reject.

142. CESSNOCK BRANCH

Conference calls on NSW Labor to endorse rank and file preselections for the Senate and NSW Legislative Council with quotas for rural and regional candidates.

143. EDEN MONARO FEC / SAPPHIRE COAST BRANCH

NSW Upper House and NSW Senate Candidates to be preselected by a full, state-wide ballot of all Party financial members of one year's standing.

Recommendation: Reject.

144. HARBORD BRANCH

Conference calls on the NSW Australian Labor Party to adopt rules to introduce direct elections for candidate for the NSW Upper House.

Recommendation: Reject.

145. HORSNBY BRANCH

That NSW ALP Rules be amended so that Labor candidates for the Senate and the NSW Upper House be selected via direct election by membership ballot, in accordance with existing rules for proportional representation (PR) and affirmative action (AA).

Recommendation: Reject.

146. KU RIN GAI BRANCH

Conference calls for Labor candidates for the New South Wales Legislative Council and the Senate to be pre-selected by way of direct party member ballots.

147. CLARENCE SEC

That Conference endorse that there be one Country Labor candidate in a winnable position on the NSW Australian Labor Party ticket for every Legislative Council election.

Recommendation: Reject.

148. HEFFRON SEC / SYDNEY FEC

Conferences moves that at each Annual Conference, delegates should vote for candidates for an eligibility list for casual Australian Senate and NSW Legislative Council nominees for casual vacancies and that nominees for vacancies should be normally filled from the eligibility list, and that the eligibility list will expire at the commencement of each State Conference .

Recommendation: Reject.

149. MURRAH DAY BRANCH

Conference moves to reaffirm its support for ALP reform as in Senator Faulkner's letter of 14 April 2014 to this effect passed unanimously by the Branch on 24 April 2014 and that the Branch will progress such reform in all the forums to which it elects delegates.

Recommendation: Reject.

150. TUMBI UMBI BRANCH

Conference supports the election of Legislative Council members of the NSW Parliament via a ballot of the ALP membership. The current system is not accountable in any way to the ALP membership. A ballot of the ALP membership would be a good way to introduce accountability to the membership, particularly as MLCs are tasked with duty electorates to represent and assist ALP members in non-held seats. This would be a direct ballot of all NSW registered ALP members with 2 years financial standing and would apply to all LC vacancies, casual or otherwise.

Conference also supports this method being used to deal with Senate vacancies.

Ideally these elections would be conducted via online voting administered by the AEC. Postal votes would be by application. An online voting system would not be as expensive and also would not disenfranchise candidates who may not have access to large funds to send communication to all ALP members.

Recommendation: Reject.

151. WENTWORTH FEC / KINGS CROSS BRANCH / KIAMA BRANCH

Upper house candidates to be preselected by a full, state wide ballot of all Party members with proportional representation as the vote system

Recommendation: Reject.

152. ENMORE BRANCH

That the Conference opposes any move to pre-empt, by early calling of nominations, a decision by the Party about the method of Upper House and Senate preselection before the Party has had an opportunity to debate and determine this matter.

Recommendation: Note.

153. TUMBI UMBI BRANCH

Conference reaffirms its opposition to Community Preselections and supports rank and file preselections as the best method for selecting candidates.

Recommendation: Note.

154. COOGEE BRANCH

That the N 44 rule be amended to require the following:

- (b) An affirmative vote of at least two-thirds of the Administrative Committee before being used as a method of candidate pre selection; and
- To require the General Secretary write to all rank -and-file party members in the relevant electorate stating the reasons that this rule has used for candidate preselection

Recommendation: Reject.

155. ROBERTSON FEC / WOY WOY BRANCH

That Conference views with serious concern the findings by the NSW ALP Internal Review process of improper interference in the membership records discovered during the review process into the Auburn preselection. This included the alternation of members mailing records to centralise postal addresses to facilitate 3rd parties collecting ballot papers during the Federal parliamentary Leadership ballot.

We demand that the ALP rules be amended to require all ALP Selections in NSW be conducted by the Electoral Commission or another independent body with proven safeguards to ensure the integrity of the processes and improper interference with the voting list by the NSW office. Further that the party ombudsman undertake an audit of branch party membership once each year.



156. BULLI WOONONA HELENSBURGH BRANCH

The conference recommends that the NSW Branch rules be amended to prohibit the consideration of continuity applications from members in an electorate in which nominations for preselection have opened so that continuity is not granted retrospectively which, in effect, breaches other rules around the qualification of members to be eligible to vote in preselection being the date nominations were opened. Further, that the maximum period for which the financial continuity of a member can be granted be not more than 11 months, particularly where there is a limited history of Party membership prior to membership lapsing and that the basis on which continuity is granted be outlined in the NSW Branch rules.

Recommendation: Reject.

157. ALEXANDRIA BRANCH / HEFFRON SEC

That the Australian Labor Party should prohibit any member elected to a position of Public Office from expressing and/or giving public support and/or endorsement of any member of the Australian Labor Party seeking community preselection as the endorsed candidate for any position of Public Office.

Recommendation: Reject.

158. AUSTRALIAN MANUFACTURING WORKERS' UNION

Increasing Indigenous Representation in Public Office

NSW Labor is committed to increasing the representation of Aboriginals and Torres Strait Islanders in public office positions.

At the 2015 National Conference, State Branches were asked to consult the Indigenous Labor Networks in development of affirmative action rules for the preselection of public office holders that require a minimum of relevant positions to be held by Aboriginals or Torres Strait Islanders. National Conference determined that the minimum level that can be set by such affirmative action rules is 5%.

NSW Labor instructs the Party Officers to initiate this consultation process with the NSW Indigenous Labor Network and other Indigenous party members to develop a package of rules reforms to achieve

a binding target for Indigenous representation at the 2017 Annual Conference.

In order to assist with this consultation process and the implementation of a strategy to increase Indigenous representation, NSW Labor will:

- Ensure that application and renewal forms ask prospective and existing ALP members whether they are Aboriginal and/or Torres Strait Islander
- Maintain a contact list of Aboriginal and Torres Strait Islander members that can be provided the NSW Indigenous Labor Network.

Recommendation: Support. The Administrative Committee shall establish a Committee to investigate ways of increasing Indigenous representation in Parliament and across the Party.

159. RICHMOND FEC / TWEED COAST BRANCH

The conference notes:

- a) that currently there are no Indigenous persons representing the Labor Party in the lower house in the Federal Parliament and
- b) NSW Labor must commit to ensuring Indigenous representation in the lower house in the Federal Parliament and

The conference calls on:

The NSW Conference to endorse rule changes so that in Federal lower house preselection ballots primary votes for or preferences distributed to Indigenous candidates must be weighted by a factor of 20%.

Recommendation: The Administrative Committee shall establish a Committee to investigate ways of increasing Indigenous representation in Parliament and across the Party.

SECTION O

160. AUSTRALIAN MANUFACTURING WORKERS' UNION

Insert a new 0.7 on page 60 under NSW Parliamentary Party

O.7 Members of the NSW Labor Parliamentary Party are required to attend NSW Parliament induction programs and any education or training offered on NSW electoral funding and disclosure obligations. Failure to attend such induction or training programs will be a consideration if re-endorsement is sought by the Member of Parliament.

Recommendation: Adopt.

161. TUMBI UMBI BRANCH

Conference calls for the next and all future vacancies for the position of State Parliamentary Labor Leader to be decided by a ballot of all NSW registered ALP members. This is to be a 100% rank and file preselection of all members with 2 years membership, with no special weighting for the vote of Parliamentarians.

Recommendation: Reject.

162. WENTWORTH FEC / KINGS CROSS BRANCH / KIAMA BRANCH

That there be a rule that no one can direct a caucus member's vote

Recommendation: Note.

SECTION P

163. MORTLAKE CABARITA BRANCH

Amend Rule P.3 to – A person's agreement to pay this levy is a precondition before he/she is allowed to contest an election for the upper or lower houses of State or Federal Parliament or local government. Before nominating for Party selection, all candidates must agree in writing to pay the levy if they are successful.

Recommendation: Adopt.

SCHEDULE J

164. AUSTRALIAN MANUFACTURING WORKERS' UNION

Amendment to Schedule J Young Labor

Conference changes the Party's Rules to make Young Labor a democratic organisation and in particular changes the rules to ensure that all members of Young Labor have the opportunity to directly elect office bearers in Young Labor on the basis of one vote one value.

To this end, makes the following Rules amendments:

• Amend Schedule J, Part Three: Conferences (4) "Annual Conference Powers" as follows:

4(a)(iii) Amend to read "General Members of the Executive other than the President and Secretary."

• Amend Schedule J, Part Three: Conferences (7)

"Election of President" as follows: Add new 7 (a), (b), and (c):

7(a) - The President and Secretary shall be elected annually by a ballot of members of NSW Young Labor with not less than twelve (12) months continuous financial membership".

7(b) - The election of the President and Secretary shall be conducted prior to the NSW Young Labor Annual Conference in each year."

7(c) - The election of the President and Secretary shall be conducted as outlined in Schedule H and by the requirements of the NSW Branch Rules on affirmative action.

Recommendation: Reject.

165. ALEXANDRIA BRANCH

That Young Labor is to have a zero tolerance policy towards bullying, including bullying intended to

persuade people to join, remain in, or comply with the wishes of any grouping within Young Labor. Young Labor is to develop, publish and implement policies to prevent, detect and respond to bullying, including safe channels to report bullying.

Recommendation: Support in principle. Conference notes that Young Labor has developed Grievance and Equity policies and that the Code of Conduct developed in response to the Needham Report will apply to Young Labor members.

166. NEWCASTLE FEC

That the Conference believes that the Young Labor Association should have the rights of appointing full delegates to FEC, SEC and LGC. That is, they should be able to vote on motions and send motions to FEC, SEC and LGC. Young Labor should have the recognition and rights of a Local Branch.

Recommendation: Reject.

167. NSW YOUNG LABOR CONFERENCE

Preamble

The recent 2015 ALP national conference adopted a truly equal affirmative action policy. 50% of Labor candidates are now required to be women.

Platform

NSW Young Labor's rules should reflect the senior party's rules and ensure gender equality within our own organisation.

Action

The ALP AA changes (a minimum of 50% of positions to be held by women) are to apply to all elected positions in NSW Young Labor.



Women's representation in NSW YL positions will be able to exceed this 50% quota.

Recommendation: Support in principle.

168. NSW YOUNG LABOR CONFERENCE

Delete in Schedule J, Part One: Purpose (e) and replace with "to promote and adopt mechanisms which encourage the participation of women, indigenous, rural and culturally diverse communities in Young Labor and the wider Party."

Insert new rule Schedule J, Part Five: Branches (13) Meetings (q): "Policy Caucuses are required to hold at least two meetings each year."

Insert new rule in Schedule J, Part Thirteen: Policy Caucuses Operation Meetings (r): "A Policy Caucus may hold a meeting in conjunction with the Young Labor Youth Council, but must seek permission from the NSW Young Labor Executive".

Insert new rule before Schedule J, Part Five: Branches (14) "Young Labor University Networks-Procedure Operation":

NSW Young Labor Networks

- a. The NSW Young Labor Executive may establish or abolish NSW Young Labor Networks.
- b. NSW Young Labor Networks are to provide an opportunity for groups within our community to engage with the youth wing of the Labor Party.
- c. NSW Young Labor Networks are to support the objectives and principles of the Party and NSW Young Labor.
- d. The NSW Young Labor executive has the discretion to define and clarify who can be a member of a NSW Young Labor Network.
- e. The procedure and structure of a Network is to be established in consultation and at the direction of the NSW Young Labor Executive.

Delete in Schedule I, Part Twelve "Young Labor Council" and rename "Young Labor Youth Council".

Delete in Schedule I, Part Twelve (a) and insert "The purpose of the Young Labor Youth Council

(Council) is to facilitate policy development and discussion between conferences.

Delete in Schedule J, Part Twelve: Young Labor Council Meetings (k) and replace "The Council will meet four times a year with one meeting each year to be held outside the Sydney CBD area".

Renumber all items accordingly.

Recommendation: Adopt.

169. NSW YOUNG LABOR CONFERENCE

Schedule J, Part 5, section 10 (g) be amended to read "The Young Labor secretary may:"

This change is inline with the definition provided in Interpretation A.43 (a) (i)

Schedule J, Part 5, section 10 (g) (i) be amended to read "Include notice of the meeting in the Young Labor Journal or equivalent mechanism "

Recommendation: Adopt.



SCHEDULE K

170. RULES COMMITTEE

Amend Schedule K.3(i) to -

Not less than the "minimum percentage" of a union's delegation to the Country Labor Conference must be women. Provided that if the level of male or female membership of a union is less than "the minimum percentage", the minimum representation must be set at that level.

Recommendation: Adopt.

171. UNITED VOICE

Notwithstanding B.6 (c), NSW Labor shall have a Country Organiser who is responsible for the growth and oversight of Country Labor. The Country Organiser shall be someone resident in a Country Labor area elected for a 2 year term by the Country Labor Conference.

Recommendation: Note.

GENERAL

172. INDUSTRIAL STAFF UNION

Conference calls on NSW representatives to the National Executive to seek to have at each National Conference the National Executive:

- Present its minutes and report on all decision made by it since the previous National Conference.
- Present audited financial statements at each National Conference

Recommendation: Note.

ANNUAL STATE CONFERENCE 2016 A NEW APPROACH

SATURDAY 13 AND SUNDAY 14 FEBRUARY



